

EU Pharmaceutical Policy

PHARMACEUTICAL MARKET & ECONOMICS

Marie-Claire PICKAERT

EFPIA – Deputy Director General Parma, 5 April 2013





- About EFPIA
- About the Pharmaceutical Industry
- Pharmaceutical Market & Economics
 - The Protection of Pharmaceutical Innovation
 - Pricing & Reimbursement
 - Market Access & Competition
 - Cross-border Sales
- EFPIA collaborating with Academics





About EFPIA

EUROPEAN FEDERATION OF PHARMACEUTICAL INDUSTRIES AND ASSOCIATIONS

- About the Pharmaceutical Industry Pharmaceutical Market & Economics
 - The Protection of Pharmaceutical Innovation
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EFPIA – Mandate

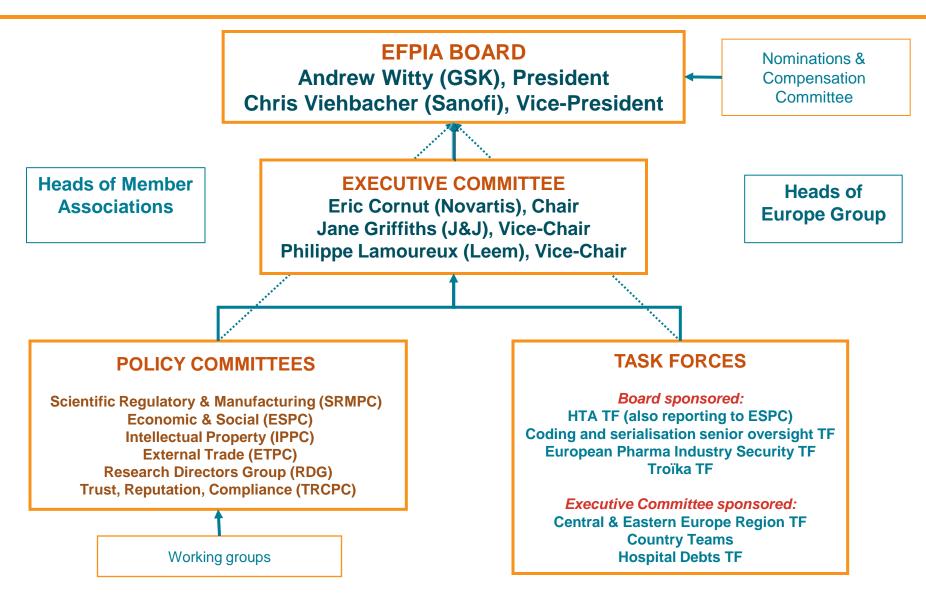
The aim of the European Federation of Pharmaceutical Industries & Associations, which has no profit-making purpose, is to promote pharmaceutical discovery and development in Europe and to bring to the market medicinal products in order to improve human health worldwide.

EFPIA pursues a mainly scientific aim, ensuring and promoting the technological and economic development of the pharmaceutical industry in Europe.

EFPIA's represents the pharmaceutical industry operating in Europe. Its direct membership includes **33 national associations and 39 leading companies**. Two specialised groups within EFPIA represent **vaccine manufacturers**, **Vaccines Europe** (with 9 member companies); and **emerging / European Bio-pharmaceutical Enterprises** (with 65 member companies).



EFPIA's Structure



Marie-Claire Pickaert, Deputy Director General Maria Curatolo, PA to the Director General

Science Policy Magda Chlebus, Director, Team Leader

Communication & Partnerships Brendan Barnes, Director - TRCPC lead Nicholas Elles, Manager – Communication Camille De Rede, Assistant Manager Alison Kilian, Assistant Manager

Trade & Intellectual Property Maria Trallero, Director - ETPC Lead Louis-Nicolas Fortin, Director – Director Brendan Barnes, Director - IPPC Lead

External Consultant: Steptoe – Baker McKenzie & Andrew

Angela Piedra Hernandez, Manager (Maternity Leave)

Magdalena Rodriguez de Azero, Executive Director

Raquel Silva Resendes, Manager (replacement during Maternity

Health

Edith Frénoy, Director – HTA TF lead Vacancy, Data Analyst **Serialisation Project** External Consultant: IMS Andreas Walter, Project Director

Research Partnerships Anna Szczepańska, Manager – Science **Policy**

Richard Torbett, Chief **Economist**

Strategy

Market Access François Bouvy, Director, Team Leader - ESPC lead

General Management

Elise Mélon, Assitant Manager

Farquharson

Leave)

Government Affairs

Gabriella Almberg, Director

Mary Munroe, Assistant Manager

Angela Bolufer De Gea, Manager

Karam Adel Ali, Assitant Manager

European Vaccines Manufacturers (EVM)

Anne Meynaerts Administrative Assistant

Réka Szanto, Assistant Manager

Richard Bergström, Director General

- RDG Lead Katharina Angrosch, Manager –

Catherine Lecerf, Assistant Manager – **Animal Welfare**

Fabienne Muylle, Administrative Assistant

Country Support and Compliance

Vacancy, Compliance Manager

Audrey Wolf-Claeys, Manager

Tatiana Kirpitchenok, Assistant Manager

Mélanie Yaminne, Manager – Global Health Initiative

Marie-Claire Pickaert, Deputy Director General, Team Leader

Amélia Kossi, Assistant Manager – Website

François Lamérant, Manager Country Support

European Biopharmaceutical Enterprises (EBE)

Titta Rosvall-Puplett, Executive Director

Piers Allin, Director Regulatory Affairs

Rita Detand Administrative Assistant

Stephane De Molling, IT & RE Manager

Nathalie Bernardo, Receptionist (temp)

External Chartered Accountants: CEC

Pina Avola, Receptionist

Office Management – reporting to Deputy Director General

Regulatory

Manager

Assistant

Pär Tellner, Director – Regulatory

Sylvie Meillerais, Deputy Director

Sandra Rodrigues, Administrative

6

Affairs & Procedures - SRMPC

Lead; ICH Coordinator

Isabelle Clamou, Director

Claudine Backes, Assitant

Sophie Derecque, Human & Financial Resources Manager





- About EFPIA
- About the Pharmaceutical Industry

KEY DATA - 2012 update

- About the Pharmaceutical Industry Pharmaceutical Market & Economics
 - The Protection of Pharmaceutical Innovation
 - Pricing & Reimbursement
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Values in € million, unless otherwise stated	1990	2000	2010	2011 (e)
Production	63,010	123,793	200,050	205,000
Exports	23,180	90,935	276,357	290,000
Imports	16,113	68,841	204,824	210,000
Trade balance	7,067	22,094	71,533	80,000
R&D Expenditure	7,766	17,849	27,796	27,500
Employment (units)	500,879	536,733	663,503	660,000
of which, in R&D	76,126	88,397	117,191	116,000
Market value (ex-factory)	41,147	86,704 x 2.1	153,373 <i>x 1.8</i>	157,300
Market value (at retail prices)	64,626	140,684 <i>x 2.2</i>	222,453 <i>x 1.6</i>	228,100
Pharma spend by statutory HC systems	40,807	76,909 <i>x</i> 1.9	120,650 <i>x 1.6</i>	122,000



Geographical breakdown of sales

1999

Regions	Share	
North America	40.5%	
Europe	26.2%	
Japan	15.2%	
Latin America	6.1%	
ROW	12.0%	

2005

Regions	Share	
North America	47.0%	
Europe	30.0%	
Japan	10.7%	
Latin America	4.2%	
ROW	8.2%	

2010

Regions	Share	
USA	42.3%	
Europe	29.2%	
Japan	10.8%	
Latin America	5.3%	
ROW	12.4%	

Source: IMS Health



Pharma growth has slowed down

2001-2005

Regions	CAGR
Europe	8%
Top 5	7%
Other West	8%
Eastern	13%

2006-2010

Regions	CAGR
Europe	6%
Top 5	5%
Other West	4%
Eastern	11%

2011-2015 forecast

Regions	CAGR	
Europe	1-4%	
Top 5	0 - 3%	
Other West	(-1) - 2%	
Eastern	6-9%	

Source: IMS Market Prognosis, October 2011 Note includes EU and non-EU countries.

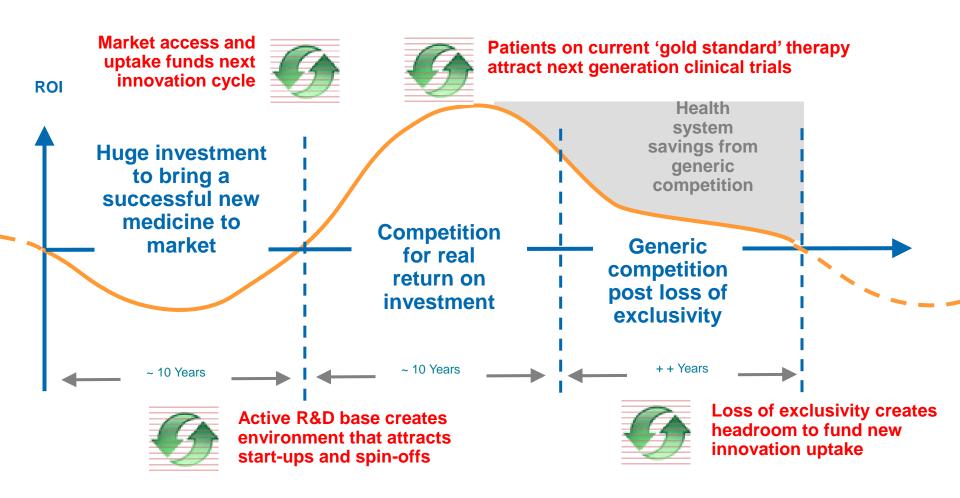




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Medicines lifecycle



A (European) framework for financially sustainable healthcare innovation

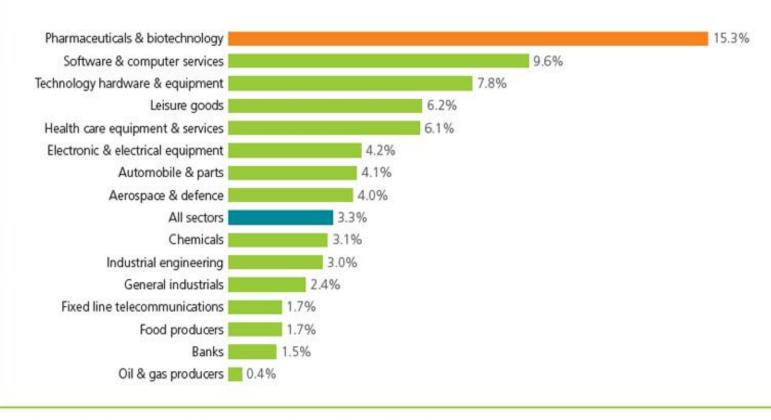


R & D in Pharma Industry

- Innovation is the engine driving economic growth
- Uncertainty is in the nature of most new medicines
- The traditional pharmaceutical business model is not sustainable: ever escalating R&D costs, declining R&D productivity, increasing regulatory and market access hurdles



The EU Industrial Innovation Scoreboard ranked the pharmaceutical industry as the sector with the highest ratio of R&D investment to net sales on a global scale in 2010



Source: The 2011 EU Industrial R&D Investment Scoreboard, Joint Research Centre, Directorate General Research & Innovation, European Commission.

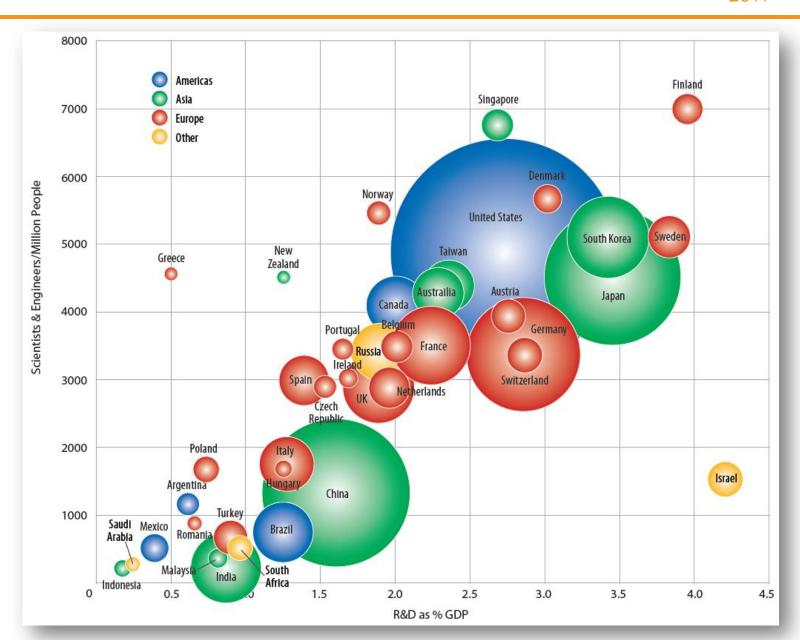


Yearly R&D expenditure

2011

The size of circle reflects the relative amount of annual R&D spending by the country noted.

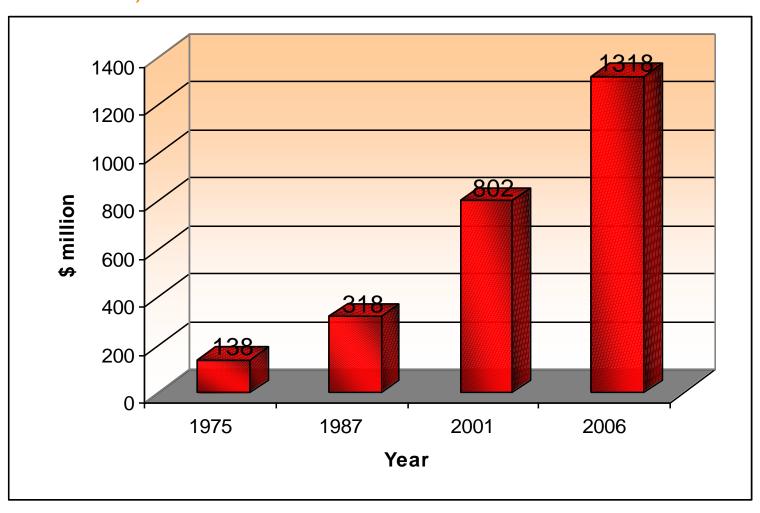
Source:
Battelle, R&D
Magazine,
International
Monetary
Fund, World
Bank, CIA
World
Factbook,
OECD (2012
Global R&D
funding
forecast,
December
2011)





Estimated full cost of bringing a new chemical / biological entity to market

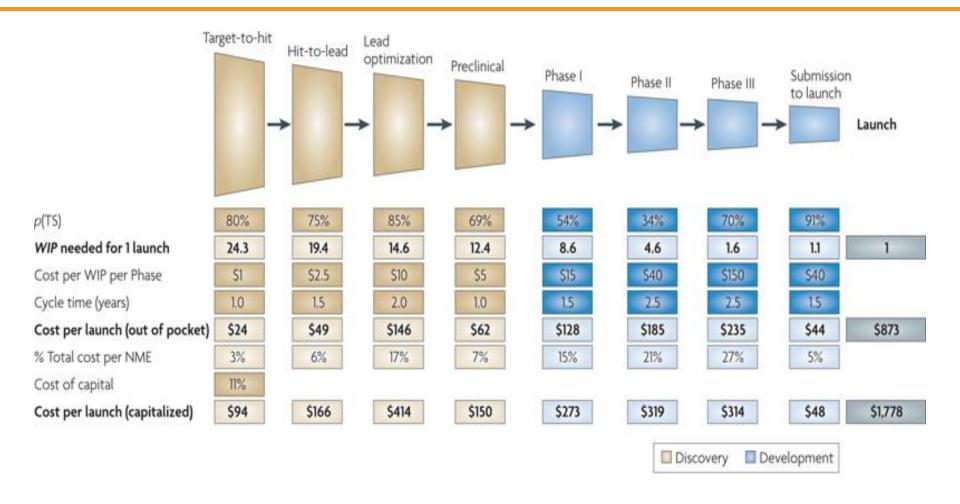
(\$ million – year 2005 \$)



Source: J.A. Di Masi and H.G. Grabowski, 'The Cost of Biopharmaceutical R&D: Is biotech Different? Managerial and Decision Economics 28 (2007): 469-479



R&D Model Yielding Costs



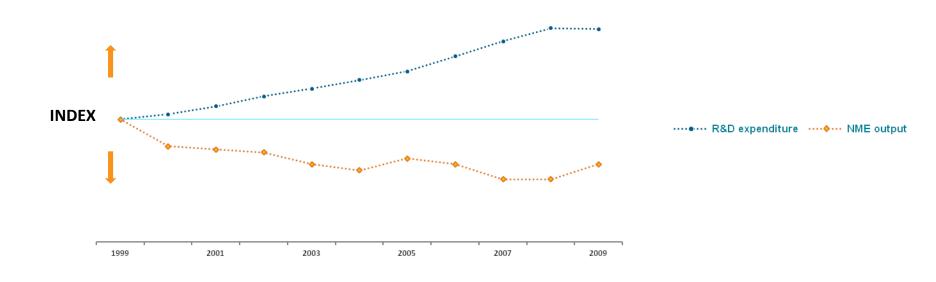
Nature Reviews | Drug Discovery



Challenges in R&D

Falling NMEs, rising costs

Despite increasing R&D expenditure, the number of innovative medicines is dropping



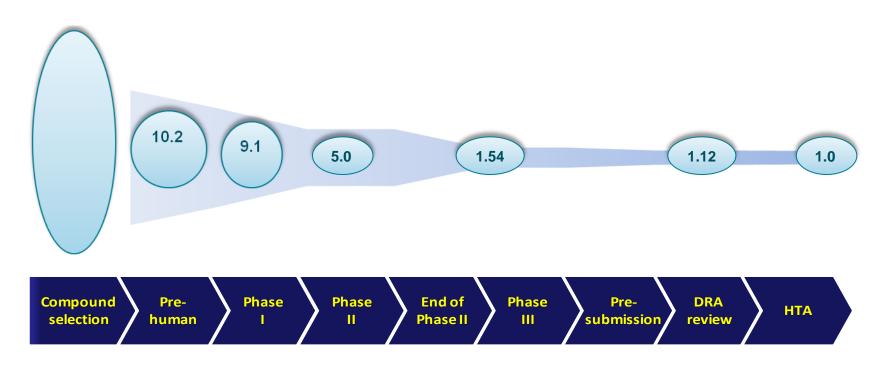
Source: Modified from - 2010 CMR International Pharmaceutical R&D Factbook.



Productivity of R&D Investment

Late stage failure

Throughout development and up to market access



Source: Modified from - 2010 CMR International Pharmaceutical R&D Factbook

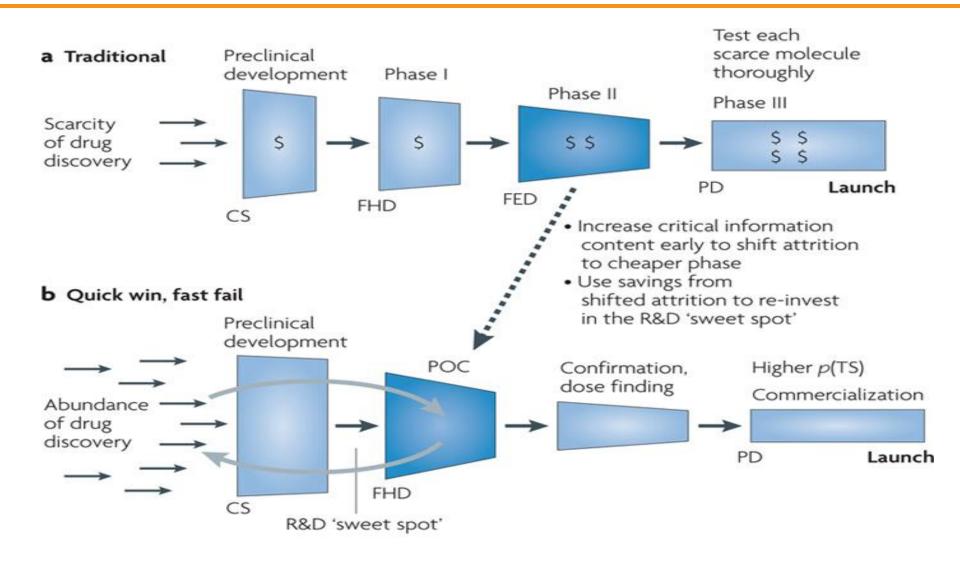


Centrally approved medicines

Year of MA granted	Total	Of which Orphan medicines
2005	14	3
2006	19	7
2007	31	12
2008	16	4
2009	37	1 + 1 AT
2010	13	5
2011	37	



Drug Development Paradigm





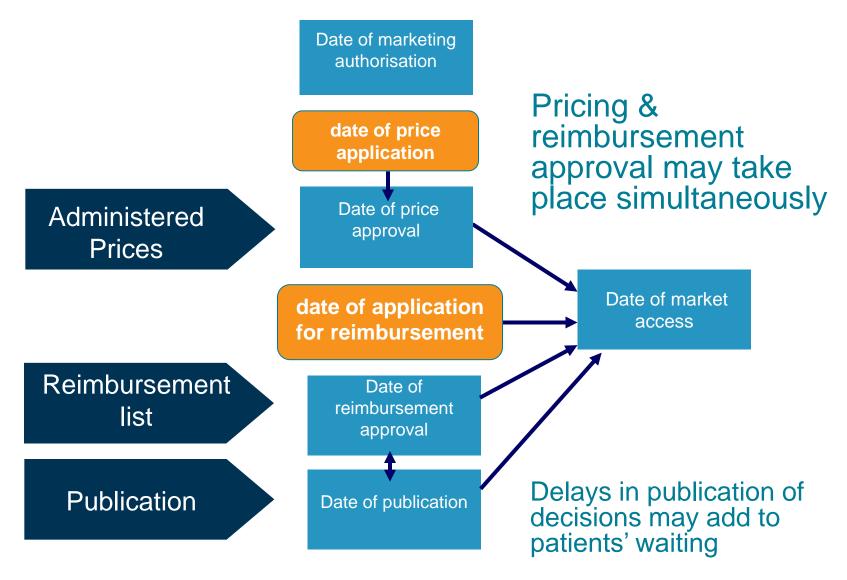
Marketing Authorisation Process

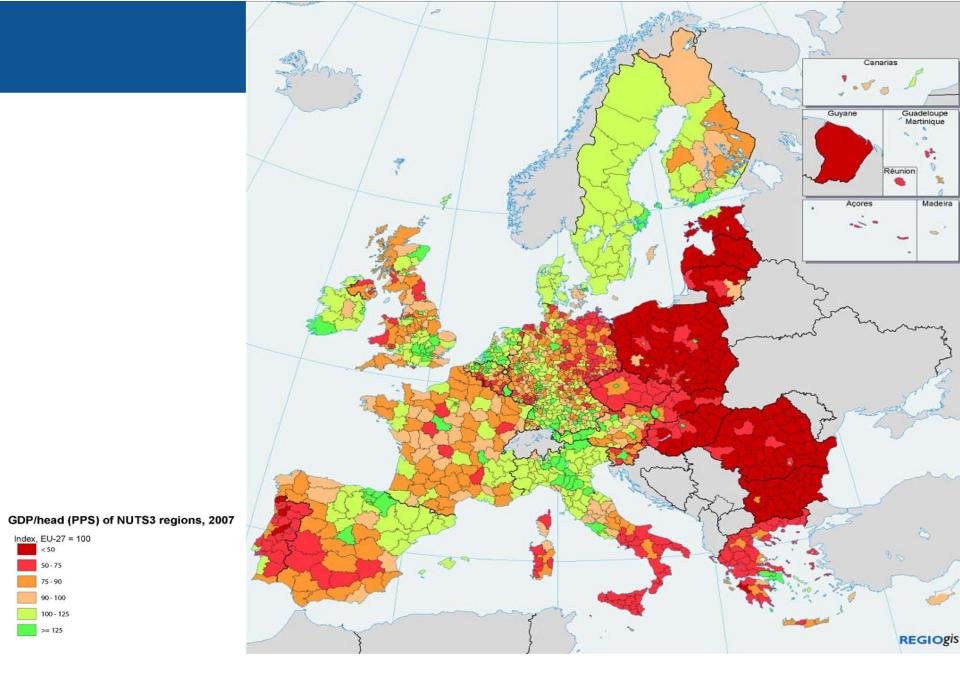
new approvals (medicines including new active substance)

Year	Active review time	From application to MA date	From CHMP opinion to MA date
2005	189 days	497 days	94 days
14 MA	Min. 181 / Max. 219	Min. 352 / Max. 654	Min. 83 / Max. 143
2006	198 days	493 days	73 days
19 MA	Min. 175 / Max. 224	Min. 294 / Max. 754	Min. 48 / Max. 131
2007	197 days	457 days	63 days
31 MA	Min. 141 / Max. 210	Min. 282 / Max. 660	Min. 35 / Max. 84
2008	197 days	460 days	64 days
16 MA	Min. 177 / Max. 209	Min. 335 / Max. 745	Min. 47 / Max. 78
2009	201 days	479 days	74 days
37 MA	Min. 176 / Max. 210	Min. 129 / Max. 854	Min. 56 / Max. 119
2010 13 MA	202 days Min. 150 / Max. 212	412 days Min. 246 / Max. 483 Not including 1 case: 600 days	75 days Min. 63 / Max 126 Not including 1 case



Pricing & Reimbursement





Steady growth of public Health + LTC spending

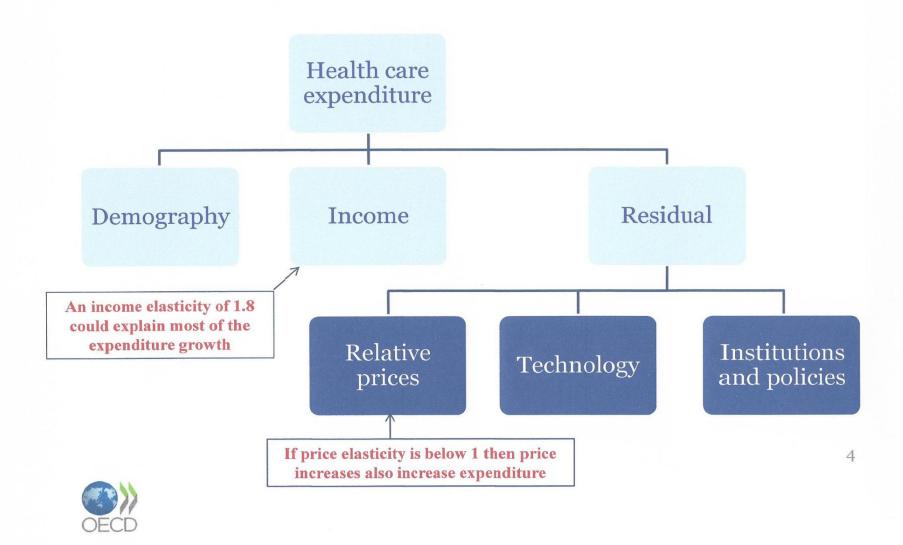
Public Health and LTC expenditure as a % of GDP, OECD countries





Source: OECD Health database (2011).

WHAT DRIVES HEALTH EXPENDITURES?



3) Residual: Estimation of the expenditure residual (1995-2009) assuming an income elasticity of 0.8

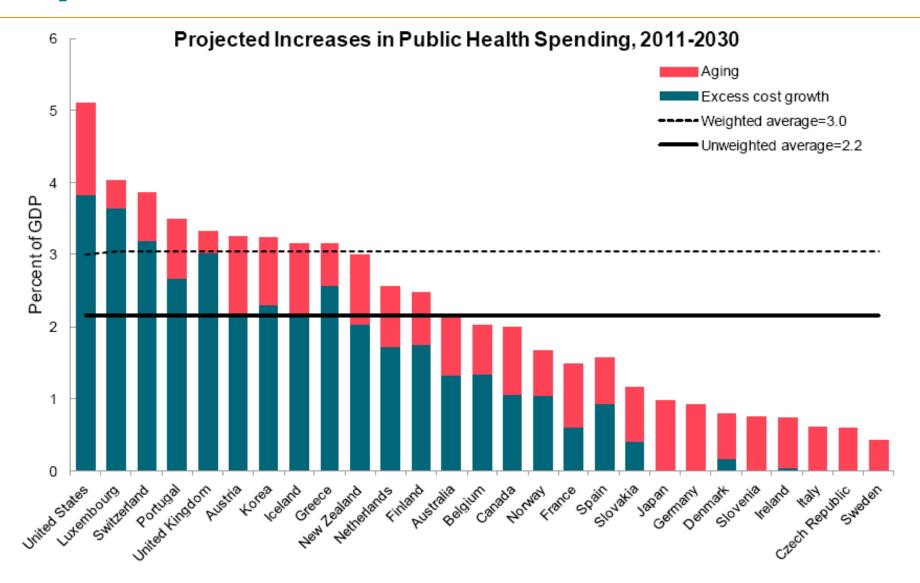
Average annual growth rate (in %)

	Health spending	Age effect	Income effect	Residual	Memo item: Residual with unitary income elasticity
Selected countries:					
Australia	4.1	0.4	1.7	1.8	1.4
Canada	2.6	0.6	1.3	0.8	0.5
France	1.6	0.5	0.9	0.3	0.0
Germany	1.7	0.6	8.0	0.2	0.0
Italy	3.1	0.6	0.4	2.1	2.0
Japan	2.7	1.2	0.4	0.7	0.5
Korea	11.0	1.1	3.1	6.5	5.7
Portugal	4.6	0.6	1.2	2.4	2.0
Sweden	3.2	0.2	1.6	1.4	1.0
United States	3.6	0.3	1.1	2.3	2.0
Brazil	4.8	0.6	1.2	2.9	2.6
China	11.2	0.6	7.3	3.0	1.3
India	6.6	0.3	4.2	2.0	1.0
OECD total average	4.3	0.5	1.7	2.0	1.5
BRIICS average	6.2	0.5	3.2	2.5	1.7
Total average	4.6	0.5	2.0	2.0	1.5





Demographic pressures on budgets



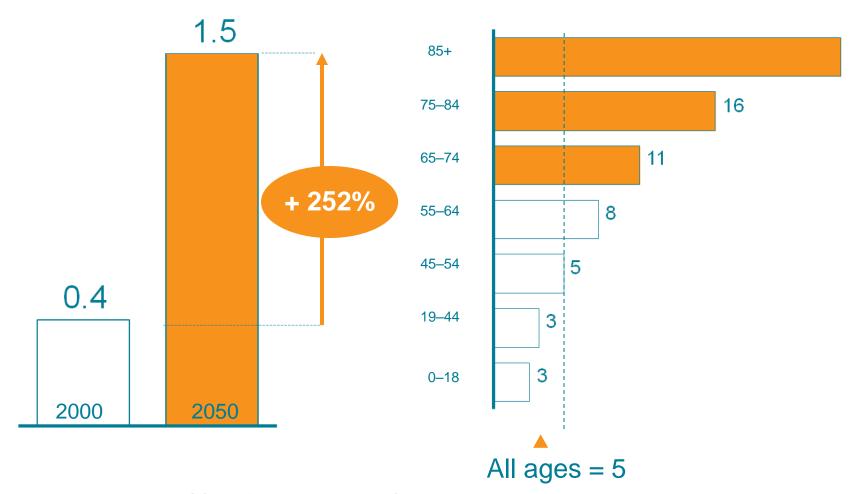


Healthcare demand

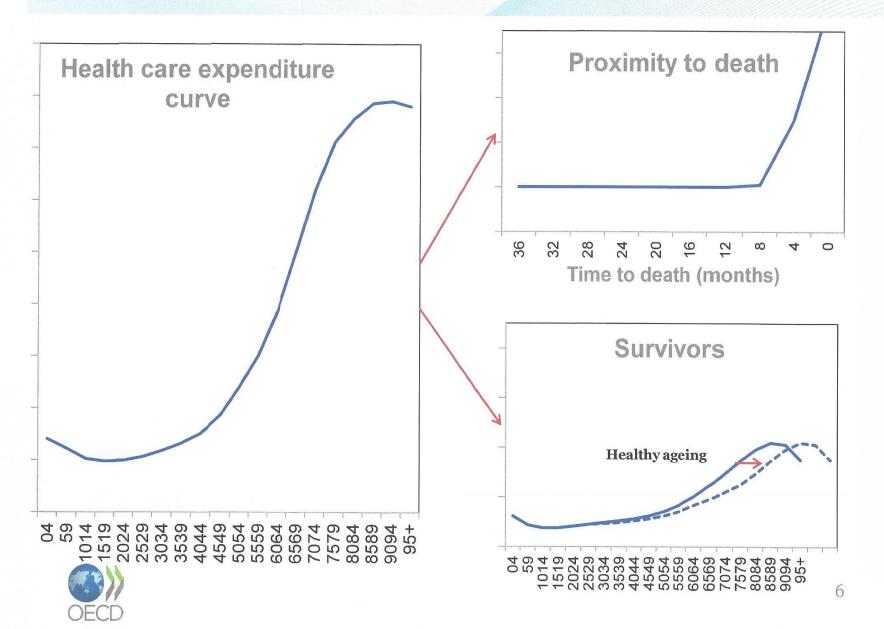
AGEING POPULATION...

Billion people over 65

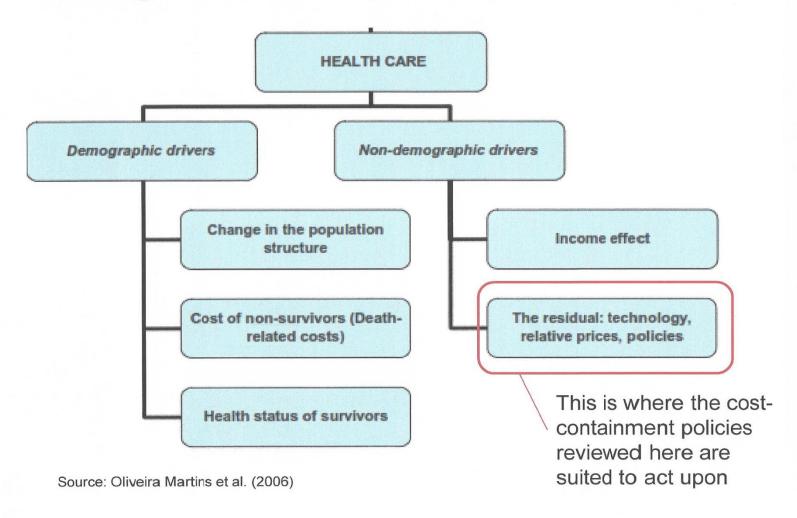
annual healthcare spend per capita US – 2004 (000 USD)



Why health care expenditure curves display such a profile?



Background: expenditure drivers



A stylised economic framework

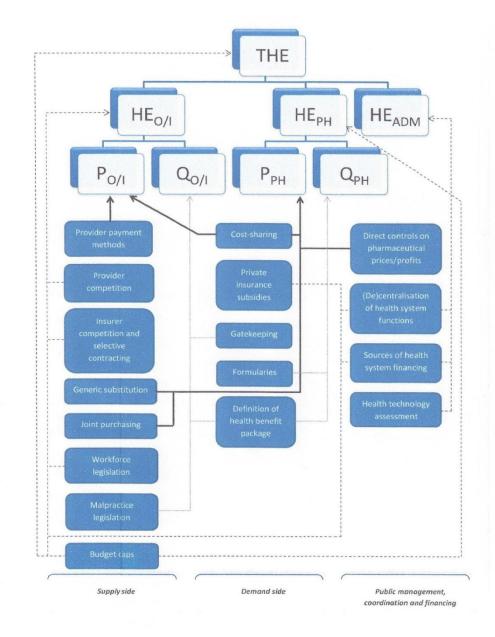
THE: total health expenditure

Health expenditure (HE) components:

- O/I: outpatient & inpatient care
- PH: pharmaceutical sector
- ADM: public administration

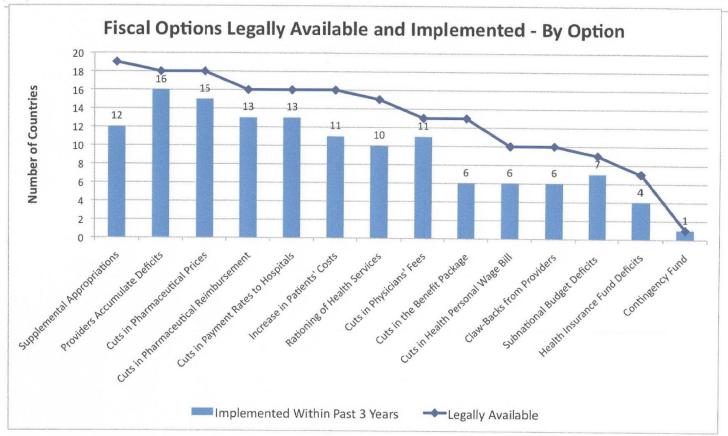
Policies may influence HE primarily via:

- Service prices (P): black lines
- Service quantities (Q): light grey lines
- P & Q (indirectly): dotted lines





7.1. Budget tools available if health spending exceeds targets – by option

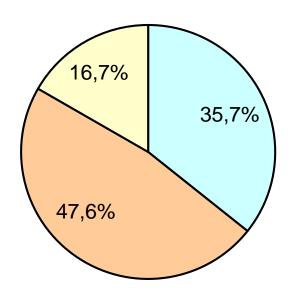


Source: OECD Health Committee Survey on Health Systems Characteristics 2012



Health Expenditure Breakdown

Europe – 2009



□ In-patient care (hospital)

□Out-patient & others

□ Pharmaceuticals & other medical non-durables

Source: OECD Health Data 2011 - EFPIA calculations (non-weighted average for 24 EU & EFTA countries)



Transparency Directive

89/105/EEC

- The Directive clarifies procedural obligations incumbent upon Member States, without affecting national social security policies, except as far as it is necessary to achieve the transparency of national procedures and the effectiveness of the internal market legislation.
 - Removing distortions to intra-Community trade reducing the effects of disparities in national measures
 - Ensuring that national measures comply with minimum procedural requirements enabling the parties concerned to verify that these measures do not constitute quantitative restrictions to imports or exports or measures having equivalent effect



Transparency Directive – Underlying Principles

- Minimum interference in the organisation by Member States of their domestic social security policies
 - Not approximation of national pricing and reimbursement measures
 - No restrain on the ability of Member States to <u>freely</u> determine the prices of medicines and the conditions of their public funding on the basis of criteria they chose
 - Subsidiarity and proportionality principles applying the Directive does not go beyond what is necessary to ensure the functioning of the internal market, which cannot be sufficiently achieved by Member States acting individually and can, therefore, be better achieved by the EU.



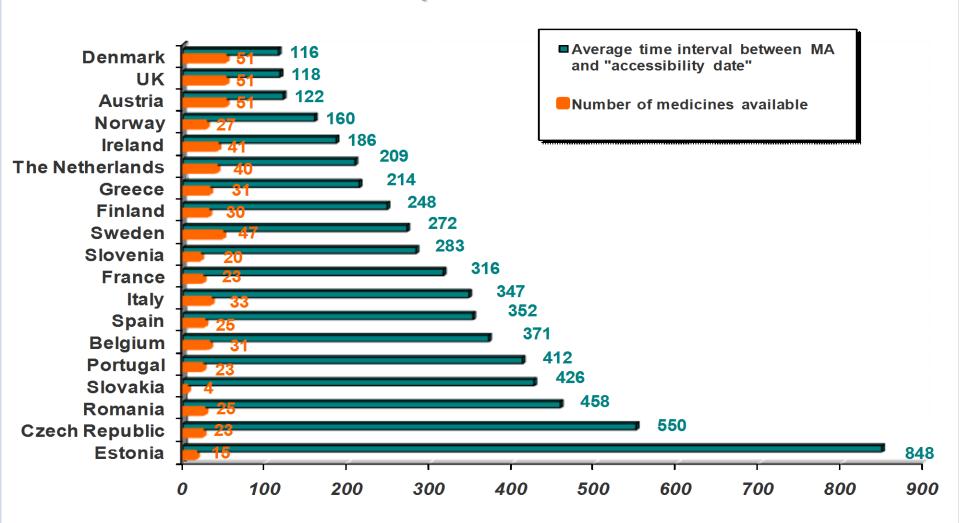
Transparency Directive – Key elements

- Transparency in pricing and reimbursement procedures:
 - Objective and verifiable criteria: predictability of rules
 - <u>Time-limits</u>: obligation to make pricing and reimbursement decisions within 90/180 days
 - Motivation of decisions: obligation to provide reasoned decisions to the applicant based on objective and verifiable criteria
 - <u>Judicial appeal</u>: obligation to provide effective legal remedies for applicants



Patients W.A.I.T. Indicator 2010

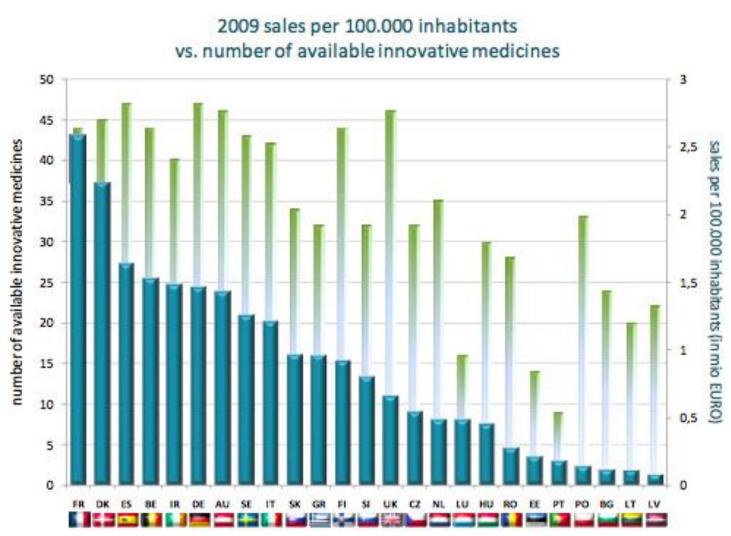
Total number of medicines within scope: 66





Availability of / Access to Innovation

In September 2010, the Belgian Presidency of the EU published an analysis of 47 innovative medicines marketed in EU Member States from 2005 - 2009. The findings showed no consistent correlation between availability (green columns) and uptake of innovative medicines (blue columns) from market to market. **GDP** appeared to be a more significant factor. For example, the amount per capita spent on innovative medicines during this period was more than ten times higher in France and Denmark than in Portugal, Poland, Bulgaria, Lithuania and Latvia.





Austerity





Challenges

- Demographics and expectations re health outcomes
- Increasingly cost-contained healthcare systems austerity programmes; healthcare budgets becoming increasingly strained – low economic growth and fiscal consolidation
- Major losses of revenue owing to patent expirations "patent cliff"
- R&D productivity industry's prospects for profitability and growth

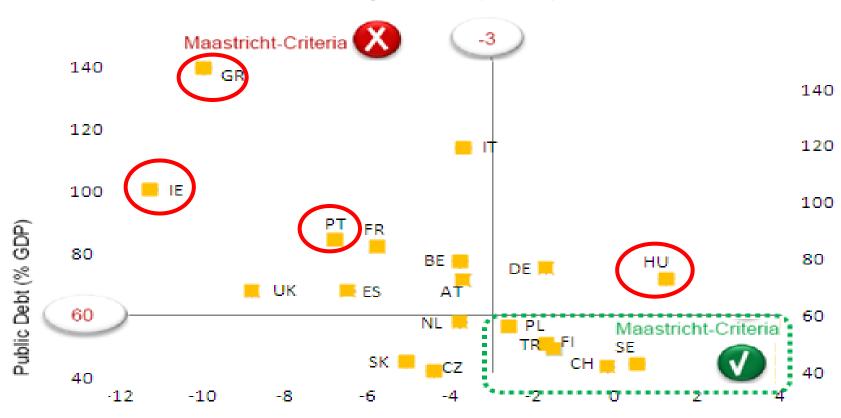
Crisis as an opportunity for structural reform



Budgettary Orthodoxy

Continuous Violation of Maastricht Criteria in Europe (2011,Q4/11)

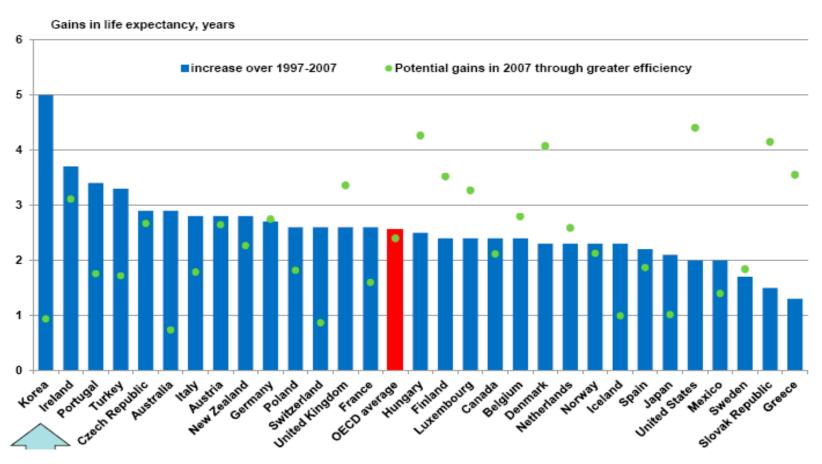
Budget balance (% GDP)





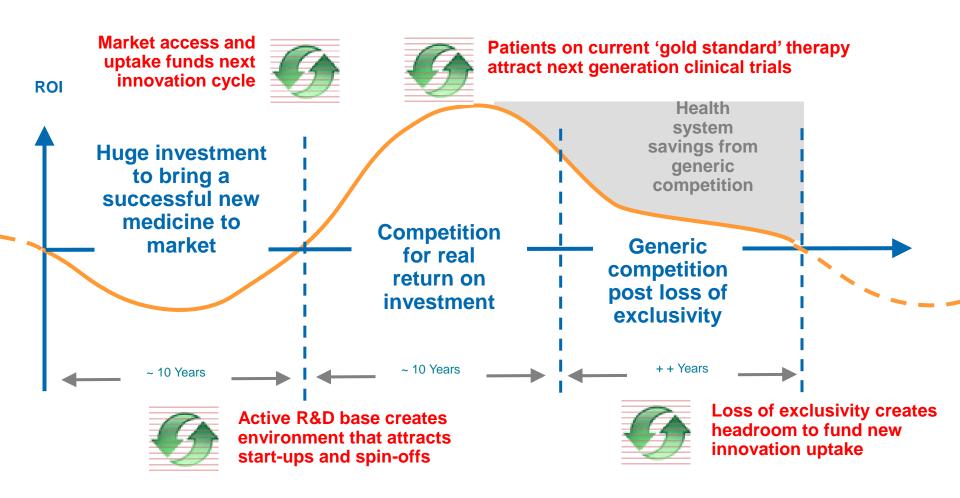
Efficiency in healthcare (1/2)

Exploiting efficiency gains would allow to improve health outcomes further...





Medicines lifecycle



A (European) framework for financially sustainable healthcare innovation



Generic Competition

Definition

"Generic" means a medicine based on an active substance that is out-of-patent and which is marketed under a different name from that of the original branded medicine – *copy* medicine

- A generic medicine is produced by a manufacturer, who is not the inventor of the (original) medicine.
- Generics shall comply with the same quality, efficacy and security requirements as those applicable to the original.
- In principle, generics come to market when intellectual property protection rights are exhausted.
- The "originator" can also produce copy versions of their own medicines – these are usually qualified as "defensive generics"

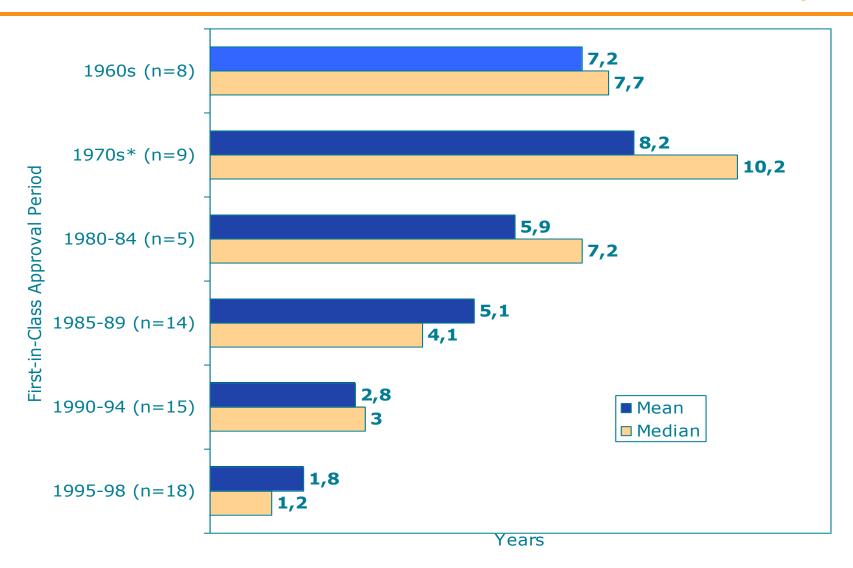


Regulatory Definitions

- ❖ <u>Generic:</u> a generic medicine is a medicine that is developed to be the same as a medicine that has already been authorised, called the "reference medicine" (as per Art. 10(1) of Directive 2001/83/EC)
- ❖ <u>Hybrid</u>: in cases where the medicinal product does not fall within the definition of a generic medicinal product as provided in paragraph 2(b) or where the bioequivalence cannot be demonstrated through bioavailability studies or in case of changes in the active substance(s), therapeutic indications, strength, pharmaceutical form or route of administration, vis-à-vis the reference medicinal product, the results of the appropriate pre-clinical tests or clinical trials shall be provided (as per Art. 10(3) of Directive 2001/83/EC)
- Bio-similar: a similar biological or 'bio-similar' medicine is a biological medicine that is similar to another biological medicine that has already been authorised for use (as per Art. 10(4) of Directive 2001/83/EC)



Innovator Competition

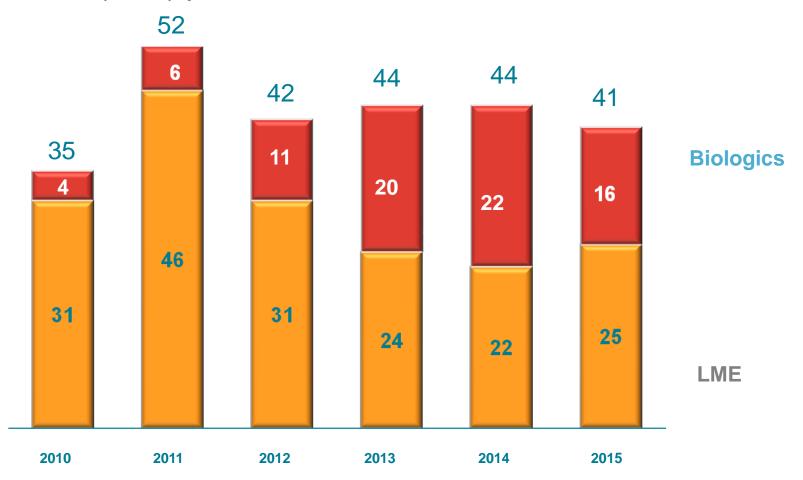




"Patent Cliff"

Worldwide sales of expiring¹ patents, USD billion

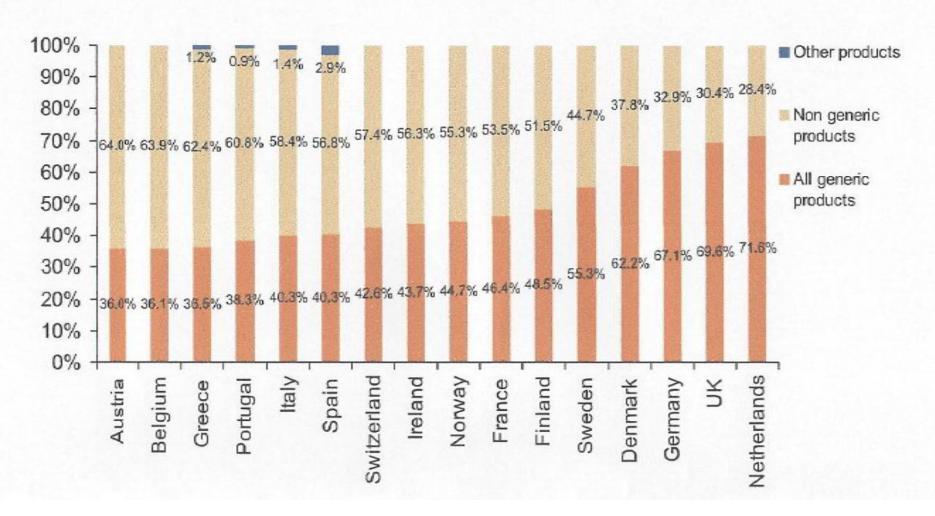
Calculations based on US patent expiry





Share of Generics in Markets

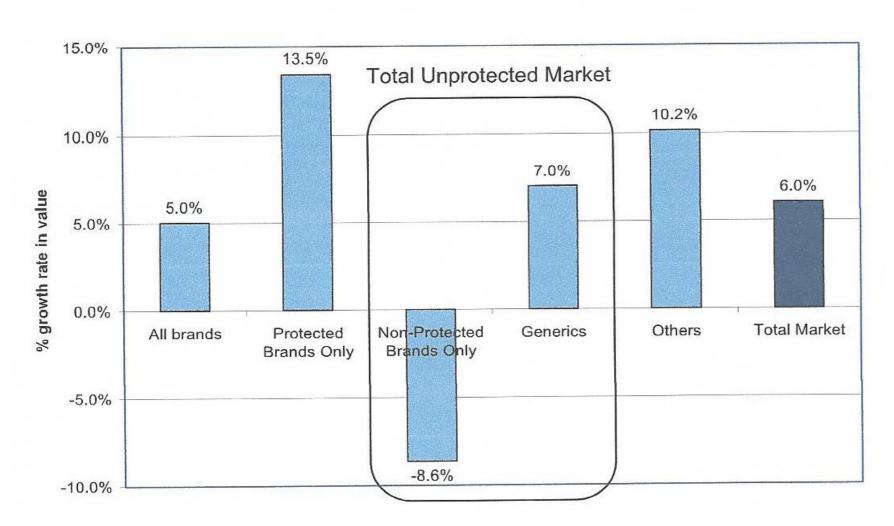
Figure 2: Generic penetration by volume share of the unprotected market (Standard Units)⁷





Practical Definitions

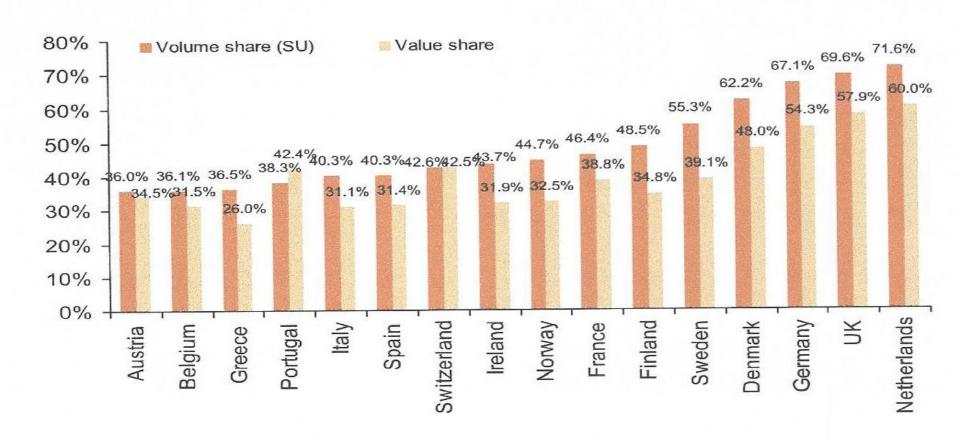
Figure 1: The growing importance of the European off-patent market in 2007⁵





More Volume at Lower Prices

Figure 3: Generic penetration by volume (Standard Units) and value

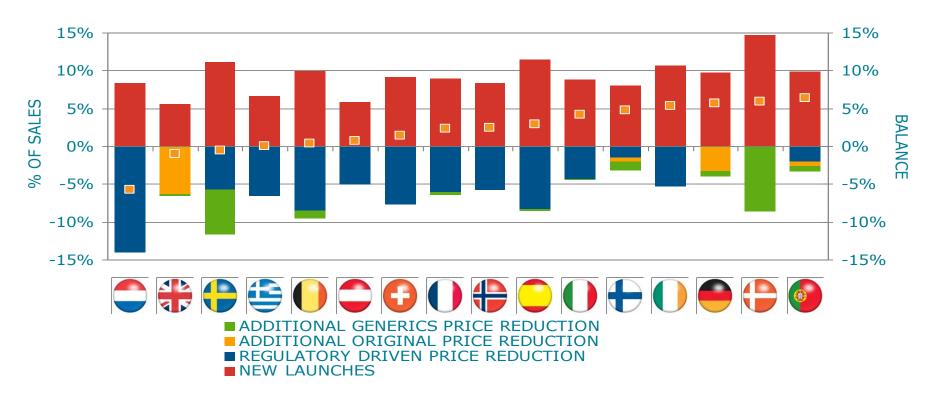


Source: IMS Health MIDAS January 2008



Headroom for innovation

Expected "freed-up financial value" from patent expirations versus "cost of innovation" – cumulative share of total market sales of 5 years (% of 2009 sales for patent expirations and % of sales in the given year for launches)

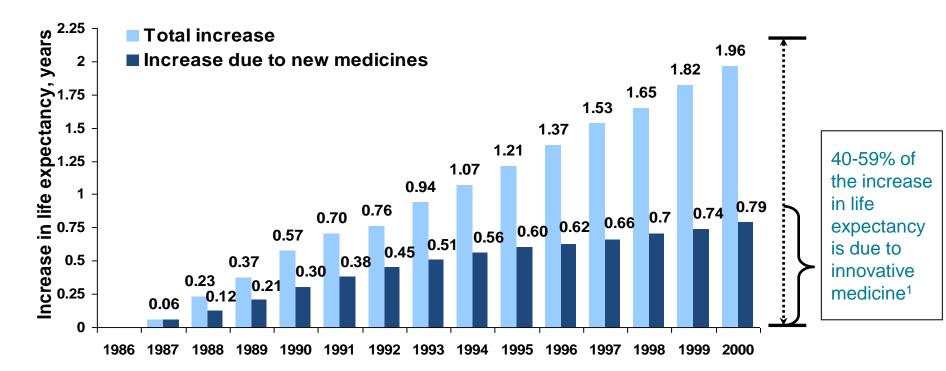


Source: IMS Health MIDAS database MAT Sept 2009



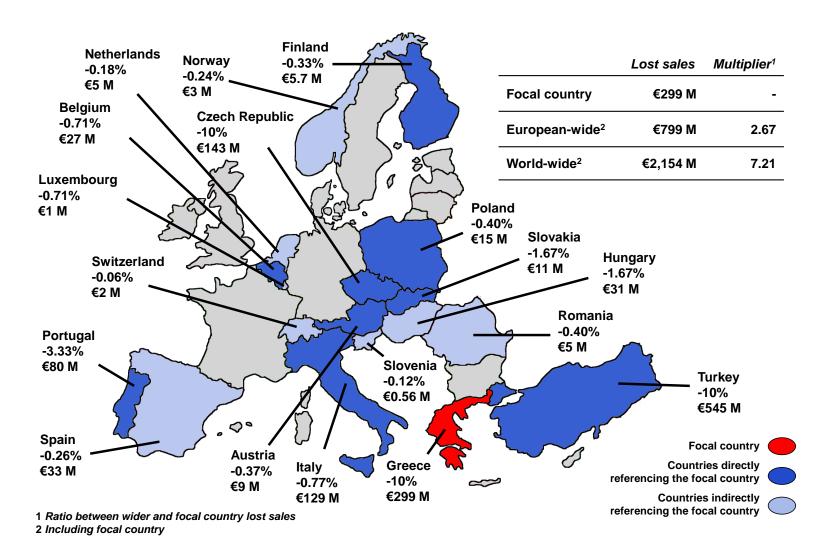
Innovative Medicines & Life Expectancy

40-59% of the total increase in life expectancy across 52 countries is attributable to innovative medicine launches. Life expectancy is continuing to increase as a result of progress in the treatment and prevention of cardiovascular disease and cancer¹





International Price Referencing

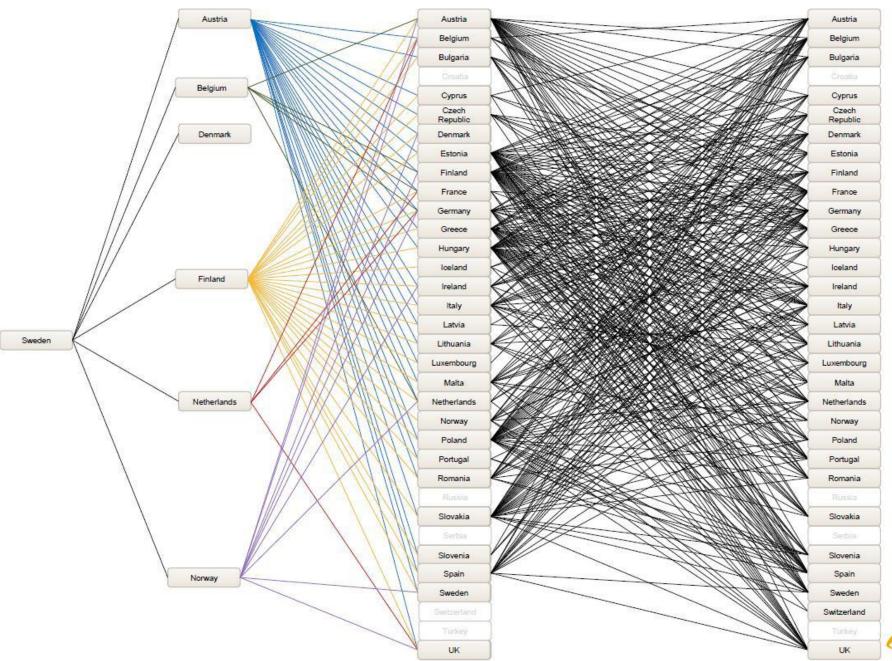


International Reference Pricing (IRP) is used in some form in most European countries

IRP Matrix

COUNTRY	IRP used?	Formal/ Informal	Calculation used	Price referenced	Drugs	Frequency of re- referencing (months)	No. of Reference Countries
Austria	Y	F	AVERAGE	MNF	Reimbursed	~	25
Belgium	Y	I	AVERAGE	MNF	All	18	26
Bulgaria	Υ	F	LOWEST	MNF	POM	6	15
Cyprus	Υ	F	AVG. OF LOWEST 4	TRD	Imported medicines	24	4
Czech Republic	Υ	F	AVERAGE	MNF	All	12	8
Denmark	N	-	-	-	-	-	
Estonia	Υ	F	Not defined	MNF	Reimbursed	3	3
Finland	Y	I	AVERAGE	TRD	Reimbursed	60	26
France	Y	I/F	AVERAGE	MNF	Innovative medicines	60	4
Germany	Y	I	Not defined	MNF	Innovative medicines	-	15
Greece	Y	F	AVG. OF LOWEST 3	MNF	All	6	22
Hungary	Y	F	LOWEST	TRD	Reimbursed	-	26
Ireland	Υ	F	AVERAGE	MNF	Innovative medicines	24	9
Italy	Υ	I/F	AVERAGE	MNF	Reimbursed	24	25
Latvia	Υ	F	THIRD LOWEST	MNF	Reimbursed	6	25
Lithuania	Υ	F	AVERAGE	MNF	Reimbursed	12	8
Luxembourg	Υ	I	AVERAGE	MNF	All	18	
Malta	Υ	F	AVERAGE	MNF	All	-	12
Netherlands	Υ	F	AVERAGE	TRD	POM	12	4
Norway	Υ	F	AVG. OF LOWEST 3	TRD	POM	12	9
Poland	Υ	I	LOWEST	MNF	Reimbursed	-	26
Portugal	Υ	F	AVERAGE	MNF	POM	12	4
Romania	Υ	F	LOWEST	MNF	Reimbursed	12	12
Slovakia	Υ	F	AVG. OF LOWEST 6	MNF	Reimbursed	6	25
Slovenia	Υ	F	95% OF AVG OF 3	MNF	Reimbursed	24	3
Spain	Υ	I	LOWEST	MNF	Innovative medicines	-	26
Sweden	N	-		-	1-	-	
UK	N	-	-	-	-	=	



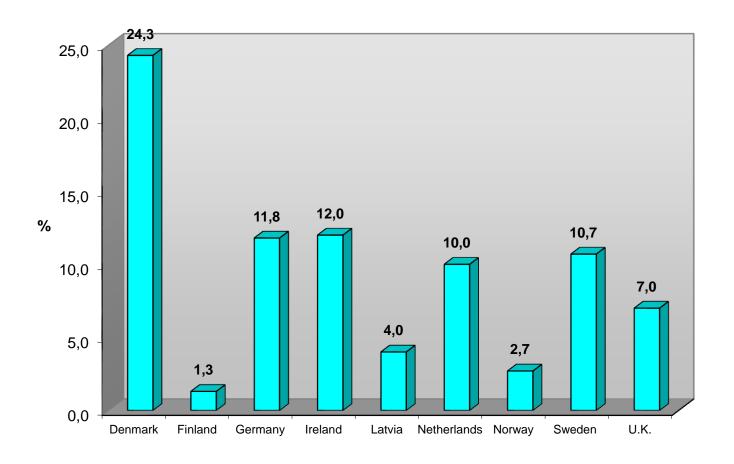






Share of Parallel Imports in Pharmacy Market Sales

(%) - 2010







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- EFPIA collaborating with Academics



EFPIA Pharma Award

The EFPIA AWARD will be given to a student of the European College of Parma Foundation for a DASE Thesis covering an area of particular interest to the pharmaceutical industry.

This new Award will be open to students who have followed the Seminar on « EU Pharmaceutical Policy », and who will submit their Thesis for evaluation within 6 months following the Academic year.



Procedure & Evaluation

- Subject of the Thesis an area of particular interest to the pharmaceutical industry, chosen by the student – EN / FR
- <u>Guidance & support</u> the Thesis will be written under the supervision of (a) Professor(s) of the College within admissible boundaries, EFPIA will offer access to information, including organisation of contacts, where appropriate
- Academic evaluation the Thesis will be evaluated under the general rules applicable at the College, without intervention of EFPIA - a mark of 15/20 or higher
- Selection of winning Thesis EFPIA evaluation process, involving the EFPIA Award Jury

Evaluation criteria:

- Comprehensiveness
- Coherence of argumentation
- Understanding of fundamental issues
- Introduction of new dimensions (innovative solutions)



The Prize for the winning Thesis includes:

- Distribution of the Thesis communication of the Thesis to all EFPIA members and posting on the EFPIA website
- ➤ A remunerated stage a 12-month employment contract with EFPIA (which could partly be at one of EFPIA's member associations or companies)
 - Including a net monthly remuneration of € 1.500 (net) + basic package (including group insurance)
 - Where appropriate, other allocations could be agreed, such as contribution for accomodation in Brussels
- Award Ceremony





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